

HOUSE BILL REPORT

ESB 5194

As Passed House:

April 5, 2005

Title: An act relating to the United States longshore and harbor workers' compensation account in the Washington insurance guaranty association.

Brief Description: Including the longshore and harbor workers' compensation account within the Washington insurance guaranty association.

Sponsors: By Senators Franklin, Benton and Keiser; by request of Insurance Commissioner.

Brief History:

Committee Activity:

Financial Institutions & Insurance: 3/22/05 [DP].

Floor Activity:

Passed House: 4/5/05, 94-0.

Brief Summary of Engrossed Bill

- Creates a new account for United States Longshore and Harbor Workers (USL&H) workers compensation claims in the Washington Insurance Guaranty Association (WIGA).
- Assesses USL&H insurers beginning July 1, 2005, to begin funding the account.
- Assesses USL&H insurers if an insolvency of a USL&H insurer occurs.
- Allows WIGA to seek a loan from the USL&H Assigned Risk Plan or other parties.

HOUSE COMMITTEE ON FINANCIAL INSTITUTIONS & INSURANCE

Majority Report: Do pass. Signed by 10 members: Representatives Kirby, Chair; Ericks, Vice Chair; Roach, Ranking Minority Member; Tom, Assistant Ranking Minority Member; Newhouse, Santos, Serben, Simpson, Strow and Williams.

Staff: Jon Hedegard (786-7127).

Background:

United States Longshore and Harbor Workers' Compensation Insurance.

Under the United States Longshore and Harbor Workers' (USL&H) Compensation Act, businesses whose employees are employed in maritime employment on or near the navigable waters of the United States are required to purchase USL&H workers' compensation insurance. This includes businesses that provide services on docks, such as electricians and other contractors. This insurance is available from private insurers authorized to write coverage in the state of Washington. If an employer cannot obtain this insurance coverage through the private market, the employer can purchase coverage from the USL&H assigned risk plan.

Guaranty Associations.

The purpose of a guaranty association is to provide a mechanism for payment of covered claims when an insurer becomes insolvent. The association spreads the cost by assessments on member insurers. Under the existing guaranty associations, an insurer is allowed to credit one-fifth of an assessment against the premium tax owed by the insurer for five consecutive years.

There are two insurance guaranty associations in Washington. One covers life and disability insurance policies. The second, the Washington Insurance Guaranty Association (WIGA), covers most property and casualty insurance policies but does not cover any private workers' compensation coverages. The WIGA currently has two accounts, one account for automobile insurance and one account for all other insurances.

The USL&H is a type of insurance that is not allowed to participate in the WIGA. If an insurer selling USL&H coverage becomes insolvent, the employer who purchased the coverage is liable for costs associated with an employee's on-the-job injury or death if the insurer becomes insolvent.

Summary of Bill:

Administration of the USL&H Account.

A third account is created in the WIGA, the account is for USL&H insurance. The WIGA will not use funds from any other account to pay for USL&H claims. After an insolvency of an USL&H insurer, the WIGA's board must have at least one member that represents the interest of USL&H insurers. The member shall be added at the next annual meeting following the insolvency.

Coverage of existing troubled employers.

The WIGA is obligated to cover USL&H claims involving an insolvency that occurs after the effective date of the bill. The bill defines "insolvent insurer" as insurers that (1) were authorized to write USL&H insurance at the time of the contract, and (2) are determined to be insolvent by a court after the bill's effective date.

Pre-insolvency assessment.

Beginning on July 1, 2005, insurers who write USL&H insurance will be assessed to create a pool of money in the new account. The annual rate will be determined by the WIGA but will

not exceed 3 percent of the insurer's net direct written premium for the previous calendar year. Assessments will continue until the fund equals 4 percent of the direct written premium of all insurers in the preceding calendar year.

Post-insolvency assessments.

After an insolvency, insurers will be assessed to create a pool of money in the new account. The annual rate will be determined by the WIGA but will not exceed 3 percent of the insurer's net direct written premium for the previous calendar year. Assessments will continue until the WIGA determines that the fund can meet all claim and loan obligations of the fund. At no time may the fund exceed 4 percent of the direct written premium of all insurers in the preceding calendar year.

Premium tax credit.

The insurers are allowed to credit one-fifth of an assessment against their premium tax owed for five consecutive years.

Loans.

If funds are needed for the USL&H account, the WIGA may seek a loan from the USL&H Assigned Risk Plan or other parties.

Appropriation: None.

Fiscal Note: Not requested.

Effective Date: The bill contains an emergency clause and takes effect immediately.

Testimony For: The bill is identical to the bill passed out of the House. This bill is very important to maritime workers and employers. Substitute House Bill 1196 was supported by the employers, employees, brokers, and insurers. This is the exact same bill.

Testimony Against: None.

Persons Testifying: Senator Franklin, prime sponsor; Gordon Baxter, International Longshore Warehouse Union and Inland Boatmans Union; Randy Ray, Todd Shipyard; Steve Buckner, and Dale Newell, Insurance Brokers and Agents of the West; and Mary Clogston, Office of the Insurance Commissioner.

Persons Signed In To Testify But Not Testifying: None.